

**OHIO POLICE AND FIRE  
PENSION FUND**

**Actuarial Evaluation  
as of January 1, 1999**

December 7, 1999

December 7, 1999

Board of Trustees  
Ohio Police and Fire Pension Fund  
230 East Town Street  
Columbus, Ohio 43215

**Subject: 1999 Actuarial Evaluation**

Gentlemen:

We are pleased to submit to you herewith our report presenting the results of the actuarial evaluation as of January 1, 1999. This report has been based upon the employee data which were supplied to us by the Executive Director and upon statements showing the assets and liabilities of the Fund as of December 31, 1998.

The focus of the valuation is the determination of the period necessary to amortize the unfunded actuarial accrued liability using the available statutory contribution rates. Section 742.16 of the Ohio Revised Code as amended by SB 82 specifies that the Board must establish an amortization period of no more than thirty years and must adopt a plan specifying how it intends to meet the thirty-year amortization period by December 31, 2006. In this report we develop the amortization periods separately for police and firefighters, and also on a combined basis. **It is our understanding that the 30-year requirement of SB 82 is to be met on a combined basis.**

In Section J of the report we address the question of whether or not the 30-year requirement will be satisfied by December 31, 2006. Based on the results of this valuation and the 1998 Forecast Study, it is our opinion that, under current benefit provisions, the funding objective will be met if the Fund's investment return, before investment expenses, averages 8.5% per year through 2006. Accordingly, this report and the Forecast Study can be used to satisfy the 1999 reporting requirement to the Ohio Retirement Study Commission as specified in Section 742.16 of the Ohio Revised Code.

We would like to call your attention to the following items from the report:

- (1) The ordering of the tables has been revised so that all the numeric tables (Tables 1 through 5) precede the descriptions of benefits (Table 6) and assumptions (Table 7). Also, a presentation of funded status on the basis of both actuarial accrued liability and present value of future benefits has been added as Table 2.
- (2) The 1999 evaluation has been based upon the Fund benefit provisions as in effect on January 1, 1999 and the anticipated benefit changes under SB 118/HB 275. Excluded from the valuation results, however, are the 1971 Amended Substitute House Bill No 284 and the cost of the Death Benefit Fund established by 1976 Amended House Bill No. 1010, since we



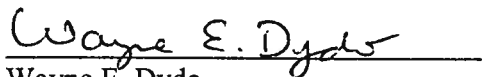
understand that these benefits are being funded by the State of Ohio. A brief summary of the main benefit specifications of the Fund considered in this evaluation is contained in Table 6.

- (2) All actuarial assumptions are unchanged from the 1998 valuation. The asset valuation method has been modified to hold the market-adjusted value of stocks to within a 15% corridor about market value. This change was recommended in the 1992-1996 Quinquennial Study. A summary of the actuarial assumptions, the actuarial cost method and the asset valuation method is set forth in Table 7.
- (3) The basic data used in the evaluation represent all active members, retirants and beneficiary-survivors covered by the Fund as of January 1, 1999. In total, 48,867 members were considered in the evaluation. A distribution of the coverage, by category, membership status and age, is set forth in various Table 5's.
- (4) The highlights of the evaluation results may be found in Table 1. In summary, the allocation of the statutory contribution rates applicable for the calendar year beginning January 1, 1999, has been developed as follows:

	Police	Firefighters	Combined
Member Normal Cost Rate	10.00%	10.00%	10.00%
Employer Normal Cost Rate	9.83%	10.28%	10.02%
Employer Health Care Rate	7.00%	7.00%	7.00%
Employer Amortization Rate	<u>2.67%</u>	<u>6.72%</u>	<u>4.41%</u>
	29.50%	34.00%	31.43%
Amortization Period (years)	infinite	12.68	47.26

We look forward to discussing this report with the Board of Trustees in the near future.

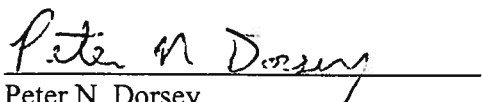
Sincerely yours,



Wayne E. Dydo

Fellow - Society of Actuaries

Member - American Academy of Actuaries



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# OHIO POLICE AND FIRE PENSION FUND

Actuarial Evaluation as of January 1, 1999

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# **OHIO POLICE AND FIRE PENSION FUND**

## **Actuarial Evaluation as of January 1, 1999**

### **A. PURPOSE**

The Board of Trustees of the Ohio Police and Fire Pension Fund has retained Watson Wyatt & Company, as Actuary to the Fund, to perform the necessary actuarial evaluations required pursuant to the terms of the 1965 Amended House Bill No. 642. This report sets forth the results of our evaluation for the year beginning January 1, 1999.

Section 742.14 of House Bill No. 642 provided for the initial determination of the appropriate current rate per cent, to be used as of January 1, 1967. The aforementioned section, as amended in 1996 by Amended Substitute Senate Bill No. 82, furthermore, provides as follows:

“The Board shall annually thereafter have prepared by an Actuary, a report showing the adequacy of the rate of the Policemen Employers’ Contribution provided for by Section 742.33 of the Revised Code, and the adequacy of the rate of the Firemen’s Employers’ Contribution provided for by Section 742.34 of the Revised Code.”

In addition, House Bill No. 721 added Section 742.311 which reads as follows:

“The Ohio Retirement Study Commission shall annually review the adequacy of the contribution rates provided under Sections 742.31, 742.33, and 742.34 of the Revised Code and the contribution rates recommended in a report by the Actuary of the Police and Firemen’s Disability and Pension Fund for the forthcoming year. The actuarial calculations used by the Actuary shall be based on the Entry Age Normal actuarial cost method, and the adequacy of the contribution rates shall be reported on the basis of that method. The Ohio Retirement Study Commission shall make recommendations to the General Assembly that it finds necessary for the proper financing of the Police and Firemen’s Disability and Pension Fund.”

Pursuant to these two Sections, we have performed an actuarial evaluation based upon the January 1, 1999 membership data and upon the Annual Report and audited financial statements for the fiscal year ending December 31, 1998. The highlights of the evaluation are set forth in Table 1 at the end of this report, and are discussed in a subsequent section of this report.



## B. BASIC DATA

The evaluation is based upon the data that were prepared and submitted to us under the direction of Mr. Allen J. Proctor, Executive Director of the Fund. This information represented a complete census of members as of the valuation date and showed a total count of 48,867 members. A summary of the data is as follows:

	<u>Police</u>	<u>Firefighters</u>	<u>Total</u>
Actives & Rehired Retirants	15,533	11,600	27,133
Retirants & Inactives	8,617	6,834	15,451
Beneficiary-Survivors	<u>3,545</u>	<u>2,738</u>	<u>6,283</u>
Total	<u>27,695</u>	<u>21,172</u>	<u>48,867</u>

The total membership count of 48,867 compares to a membership of 47,576 individuals as of January 1, 1998, an increase of 2.7%.

The above counts, for both the current and prior year, represent counts of distinct benefits, which cause some individuals to be counted twice. In particular, spouses of deceased members may be counted as both beneficiaries of an optional annuity form and surviving spouses. Also, members counted as rehired retirants are also counted as retirants.

A compilation of the membership data, as of January 1, 1999, is contained in Tables 5(a) and 5(b) for police and firefighters, respectively. The first page of each table shows a distribution of active members by attained age group and length of service as of the evaluation date. Also shown are the average attained age and average credited service, which are 38.3 and 11.5, respectively, for police, and 39.1 and 12.1 for firefighters; these measurements differ marginally from last year. Also shown are the average annual salaries paid during the two prior years for each age group, and in total. For police, the total averages are \$44,892 based on the 1999 data, and \$43,561 based on the 1998 data, for an increase of 3.1%; for firefighters, the corresponding amounts are \$45,052, \$44,077 and 2.2%, respectively. The active member payroll as of January 1, 1999, shown in Table 1, Item B.2, is based on the Table 5 salaries paid during 1998, increased by the age-graded salary scale for one-half year.

The second pages of Tables 5(a) and 5(b) set forth the distribution of retirants by attained age group and sex as of January 1, 1999. Also shown are the annual rate of pension, average attained age, and average annual pension payable to retirants. The prior year's corresponding information is also shown. The average attained age of retirants is 61.4 years for police and 64.0 years for firefighters, compared to 61.1 and 63.8, respectively, in the prior year. This year we find that the average annual benefit to retirants, without considering the benefit



increase (up to \$50 a month) effective January 1, 1972 provided by 1971 House Bill No. 284, is \$24,210 for police and \$24,115 for firefighters. The corresponding averages last year were, respectively, \$23,236 and \$23,234. The total annual rate of pension for retired police as of January 1, 1999 of \$206,853,588 represents an 8.2% increase over the rate of payout one year ago; similarly, the total annual rate of pension for retired firefighters as of January 1, 1999 of \$164,220,385 represents a 7.0% increase over the rate of payout one year earlier.

The third pages of Tables 5(a) and 5(b) show the distribution of beneficiary-survivors by attained age group, as of the evaluation date. There are 2,783 surviving spouses of police and 2,230 surviving spouses of firefighters, compared to prior year amounts of 2,697 and 2,157, respectively. The average attained ages for surviving spouses are 71.5 for police and 73.8 for firefighters, compared to 71.7 and 73.9 one year ago. In addition, there are 446 police beneficiaries and 348 firefighter beneficiaries receiving optional benefit payments, compared to 423 police and 323 firefighter beneficiaries one year ago. These tables also show that there are 316 dependent children of police and 160 dependent children of firefighters receiving benefits as of the evaluation date.

Presented below is a reconciliation of the number of retirees and beneficiaries included in our January 1, 1998 and 1999 evaluations.

	Number at 1/1/98	Additions During Year	Deletions During Year	Number at 1/1/99
<b>Police</b>				
Retirants & Beneficiaries	11,651	861	423	12,089
Deferred Vested (inactive)	<u>78</u>	<u>17</u>	<u>22</u>	<u>73</u>
Total	11,729	878	445	12,162
<b>Firefighters</b>				
Retirants & Beneficiaries	9,252	630	334	9,548
Deferred Vested (inactive)	<u>32</u>	<u>6</u>	<u>14</u>	<u>24</u>
Total	9,284	636	348	9,572

The retirees and beneficiaries include children, parents and widows.





### C. PLAN PROVISIONS

The basic provisions of the Ohio Police and Fire Pension Fund with respect to disability and pension benefits that are used in the January 1, 1999 valuation are summarized in Table 6. That table and the evaluation presented in this report are based upon the provisions of the Statewide Plan, as set forth in Section 742 of the Revised Code, including all amendments in effect as of the valuation date, except for changes that are funded entirely by contributions from the State of Ohio (the 1972 pension increases of 1971 House Bill No. 284, and the Death Benefit Fund established by 1976 House Bill No. 1010). This is the first valuation to reflect the provisions of HB 194. Also, this report recognizes the anticipated changes to Plan provisions under SB 118/HB 275.

The key provisions of HB 194 and SB 118/HB 275 which affect valuation results are:

- (1) The surviving spouse benefit is increased from \$410 to \$550 per month. The \$550 will be subject to an annual additive CPI-based COLA, to a maximum of 3%.
- (2) The dependent child benefit is increased from \$118 to \$150 per month. The \$150 will be subject to an annual additive CPI-based COLA, to a maximum of 3%.
- (3) The minimum retiree benefit is increased to \$550 per month.
- (4) The \$18,000 (indexed) threshold is eliminated for COLA eligibility for retirements prior to July 24, 1986.

### D. VALUATION ASSETS

The valuation assets have been based upon the "Comprehensive Annual Financial Report for the Year Ended December 31, 1998" and additional asset information which was furnished to us by the Fund.

Net assets for pension and health care benefits as of December 31, 1998 were \$8.48 billion on a market value basis and \$7.80 billion on a book value basis. (Book value figures were provided by the Fund specifically for valuation asset purposes.)



A summary of the assets is as follows (in millions):

	<u>Market Value</u>	<u>Book Value</u>
1. Cash and short-term	\$253.4	\$ 253.4
2. Receivables	325.0	325.0
3. Investments		
a. Bonds	1,311.9	1,305.3
b. Mortgages & Asset Backed Securities	1,555.7	1,555.7
c. Stocks	3,604.2	3,215.5
d. Real Estate	679.8	514.4
e. Commercial Mortgage Funds	109.4	107.4
f. Venture Capital	33.0	27.0
g. International Securities	763.9	654.7
h. Mortgage Note Receivables	<u>12.7</u>	<u>12.7</u>
i. Subtotal	8,070.6	7,392.7
4. Fixed Assets	1.3	1.3
5. Prepaid Expenses and Other	0.2	0.2
6. Liabilities	<u>(171.6)</u>	<u>(171.6)</u>
7. Net Assets	8,478.9	7,801.0

The net assets presented above include Local Funds Receivable of \$172.6 million. This figure represents the value of scheduled future payments on the employer accrued liability, capitalized at the original 4.25% interest rate. For valuation purposes this value is replaced by the present value of future payments using the valuation interest rate of 8.25%. The January 1, 1999 value at 8.25% is \$113.2 million.

For valuation purposes the net book (cost) value is used for all assets except stocks and international securities. For stocks (including international), the value is determined under the 4-Year Market Adjustment Method. Valuation assets equal the sum of these two components, less \$5.4 million of contributions that have yet to be refunded to employees who terminated with less than 15 years of service.

This is the seventh valuation for which stocks are being valued under the 4-Year Market Adjustment Method. The method was first used in 1993 with an initial value equal to market value. For the 1999 valuation the gains/losses which occurred in 1995 – 1998 are being phased in.

The combined realized and unrealized gain/(loss) on stocks for 1995 was a gain of \$604,613,798. The corresponding result for 1996 was a gain of \$545,312,452; the result for



1997 was a gain of \$742,190,996 and the result for 1998 was a gain of \$538,572,449. These gains/(losses) are phased-in at 25% per year, which means 75% of the 1998 gain, \$403,929,337, 50% of the 1997 gain, \$371,095,498, and 25% of the 1996 gain, \$136,328,113, are excluded from 1999 valuation assets. Prior to consideration of the 15% corridor, the stock portion of valuation assets equals market value of stocks less the excluded gains/(losses). The resulting market-adjusted value is \$3,456,729,108. A total of \$911,352,948 of gains are reserved for future phase-in.

The market-adjusted stock value is then held to no larger than 115% of market value and no smaller than 85% of market value. Due to four consecutive years of large gains in stocks, the market-adjusted value is less than 85% of market value. Applying the corridor increases the stock portion of the valuation assets by \$256,140,640 to \$3,712,869,748.

After determining total valuation assets, the Health Care Stabilization Fund balance is subtracted to obtain the assets used for the pension and disability valuation. The Health Care Stabilization Fund was created effective January 1, 1992, with \$150 million allocated for health care expenses - \$81,777,000 for police and \$68,223,000 for firefighters. The fund is credited with retiree and beneficiary premiums, a portion of employer contributions and 8.25% effective annual interest. All medical expense payments, including Medicare premiums, are debited to the fund. The fund value as of December 31, 1998, is \$173,534,220 for police and \$98,461,741 for firefighters. After excluding this amount, the resulting valuation assets, rounded to the nearest thousand, are \$7,193,616,000.

The allocation of the valuation assets between police and firefighters is developed in Table 4. This development is based upon an allocation of the actual change in valuation assets due to investment results in proportion to expected growth based upon the valuation interest rate. This results in valuation assets of \$3,957,516,000 for police and \$3,236,100,000 for firefighters.

During 1998, the rate of return on valuation assets was approximately 18.72% (approximately 12.34% on a market value basis). The calculation of this rate of return uses valuation assets under the 4-Year Market Adjustment method at both December 31, 1997 and December 31, 1998 (but the 15% corridor is used only in the latter year). The calculation also involves total assets, prior to the allocation of assets to the Health Care Stabilization Fund. This



return compares to the interest rate assumption of 8.25%. Also, as is indicated in Table 4, the expected growth in valuation assets due to investment performance, based on accrual basis contributions, benefit payments, and expenses, was \$521.2 million (Item (4)) compared to actual growth of \$1,182.8 million.

#### E. ACTUARIAL ASSUMPTIONS

A summary of the assumptions and a description of the actuarial cost method are presented in Table 7. All demographic and economic assumptions are the same as those used in the prior valuation.

As mandated by Senate Bill 82, the valuation uses the Entry Age Normal actuarial cost method. For purposes of developing the amortization period under the EAN method, total payroll is assumed to grow at 4.00% compounded annually. The amortization period is an open (rolling) period which is redetermined at each valuation date.

The normal cost includes a charge for administrative expenses and a credit for state subsidies. For 1999 the expense charge is \$11,007,000 and the subsidy credit is \$3,282,000. The net charge of \$7,725,000 compares to a \$4,922,000 net charge for 1998.

For the valuation it is assumed that all future retirees will elect the COLA form of payment. Also, it is assumed that all future COLA's will be 3% per year.

The increase during the past year in the average annual current salary of active members was, as noted above, 3.1% for police and 2.2% for firefighters. For comparison, the average salary is expected to increase by approximately 4.00%, the inflation component of the salary growth assumption.

#### F. EVALUATION RESULTS

Table 1 summarizes the January 1, 1999 evaluation. The results are presented separately for police and firefighters, as well as on a combined basis. In Section A of Table 1, we indicate the extent of the membership, by police and firefighters, for various categories. This section represents a summary compilation of the data breakdown shown in the various



Table 5's. Certain individuals may be counted under two categories. For example a beneficiary might also be a surviving spouse, and the rehired retirants are also counted as retirants.

Section B of Table 1 presents the development of the normal cost rate. The dollar amount of normal cost for the valuation year includes a charge for administrative expenses and a credit for state subsidies. The normal cost is then expressed as a percentage of active member payroll. This percentage has been adjusted to include the half-year interest factor for deferred receipt of contributions. The resulting normal cost rate represents the percentage of payroll to be contributed throughout the year to fund the normal cost. Subtracting the 10% member contribution yields the employer normal cost rate, which is 9.83% for police, 10.28% for firefighters, and 10.02% on a combined basis.

The actuarial accrued liability (AAL) is set forth in Section C. For active members the AAL represents the present value of all benefits accrued to date, based on service and earnings as of the valuation date. The total liabilities are \$4,809,336,000 for police and \$3,643,286,000 for firefighters. Hence, the combined AAL is approximately \$8.5 billion.

Section D presents the assets and Section E presents the resulting unfunded accrued liability. The assets consist of the valuation assets, as discussed above, plus the capitalized value of the future payments on the employer accrued liability. These future payments are discounted at the valuation rate of 8.25%, yielding a value of \$113,198,000. The schedule of future payments was provided by Fund personnel.

Finally, Section F develops the amortization period for the unfunded liability. The combined statutory rate is calculated by determining the payroll-weighted average of the police and firefighters statutory rates. The employer statutory rate is reduced by the 7.00% health care allocation and by the normal cost rate developed in Section B. The remaining rates, 2.67% for police, 6.72% for firefighters and 4.41% combined, are the percentages of payroll available for amortization. These percentages are then used to derive the amortization periods. Other factors in this calculation are the valuation interest rate, the assumed rate of total payroll growth, and the unfunded liability expressed as a percentage of payroll.

The resulting amortization period for police and firefighters combined is 47.26 years. For firefighters separately the period is 12.68 years. For police there is no period sufficient to amortize the unfunded liability with the available percentage of payroll.



Table 2 presents a summary of the funded status of pension liabilities as of January 1, 1999. The assets used for this purpose are identical to the valuation assets presented in Table 1, including the value of employer accrued liability payments. Funded status is measured for both actuarial liability and for present value of future benefits (PVFB).

The actuarial accrued liability is measured under the Entry Age Normal cost method and is the same liability measure as used for the determination of the amortization period. The present value of future benefits is independent of the cost method. The two liability measures differ only for active members. AAL reflects benefits earned to date, based on the allocation methodology of the cost method. Present value of future benefits considers the value of benefits expected to be paid, including those associated with future service. For an individual, PVFB equals AAL plus the present value of all future years' normal costs.

Section C of Table 2 presents the funded status of actuarial accrued liability. The valuation assets are sufficient to fund 86.44% of the AAL. Also presented is a funded status of 71.76% for active members. This is derived by first allocating assets to fully fund the AAL for retirants, beneficiaries, survivors and inactives, then comparing the remaining assets to active AAL.

The present value of future benefits is \$10.5 billion, as shown in Section D. This is approximately \$2 billion greater than the actuarial accrued liability. Section E indicates that the funded status for PVFB is 69.58%. Active member PFVB is considered to be 47.68% funded.

#### G. COMPARISON OF EVALUATION RESULTS WITH PREVIOUS YEAR

Table 3 sets forth a comparison of evaluation results for 1999 and 1998. Section A indicates that the number of active members has increased by 286 for police and by 284 for firefighters. Also, the number of participants currently receiving benefits has increased by 433 for police and 288 for firefighters. As a percentage of total membership, 43.9% of police members are currently receiving benefits, compared to 43.5% last year; the corresponding percentages for firefighters are, respectively 45.2% and 45.1%.

Section B of Table 3 shows the changes in actuarial values, payroll and assets, while Section C indicates the resulting changes in the allocation of the statutory rates. The normal cost has increased by \$19.3 million as a dollar amount (Item B.2) and by 0.70% of payroll (Item



C.2). Actuarial accrued liability (AAL) has increased by \$754.9 million, but this is exceeded by a \$1,075.3 million increase in valuation assets. Hence, the unfunded liability has decreased by \$320.4 million.

As a percentage of payroll the unfunded liability has dropped from 123.12% to 91.73%. This percentage and the percentage of payroll available for amortization (the amortization rate) determine the amortization period.

Increases in normal cost and AAL (beyond expected AAL growth) were anticipated, due to the recognition of the benefit improvements under HB 194 and SB 118/HB 275. Normal cost was also affected by the growth in expenses. The increase in valuation assets includes \$256.1 million due to the introduction of the 15% corridor in stock value.

The AAL funded status is a measure of the Fund's financial status that is more "stable" than the amortization period: smaller changes from year to year occur due to actuarial gains or losses than is the case with the amortization period. The funded status has improved from 80.95% in 1998 to 86.44% in 1999. Continuing improvement in funded status is highly indicative of long-term solvency.

#### H. HEALTH CARE FUNDING

Effective January 1, 1992, the Board of Trustees established the Health Care Stabilization Fund (HCSF) with an initial allocation of \$150 million. This HCSF allows the segregation, for valuation and recordkeeping purposes, of the assets used to pay health care benefits from those used to pay pension and disability benefits. The primary purpose of the HCSF is to allow for a pre-set health care cost, as a percentage of payroll, to be used in the valuation, as opposed to an expected actual cost ("pay-as-you-go" cost).

So, in conjunction with the establishment of the HCSF, the Board directed that the employer contribution to be allocated to this fund would be 6.50% of payroll each year. This 6.50% was derived from the results of the Wyatt Company's 35-Year Forecast Study, dated May 17, 1991, which indicated that the Fund could achieve long-term solvency if health care expense were limited to 6.50% of payroll and all actuarial assumptions were realized.



Based on the 1998 Forecast Study the HCSF allocation has been increased to 7.00% of payroll for 1999, and will gradually increase to 8.00% by 2003.

In addition to the employer contribution, the HCSF is also credited with retiree and survivor health care contributions, which were approximately \$5.3 million for 1998. Interest is credited at the valuation rate, currently 8.25%. Fund personnel have established an accounting procedure under which retiree and survivor contributions are assumed to be made at the beginning of the month and employer contributions and health care expenditures are assumed to occur at the end of the month.

This 1999 valuation is the seventh to recognize the establishment of the HCSF. The balance in this fund as of December 31, 1998 is \$271,995,961, as developed by Fund personnel. As mentioned earlier in this report, HCSF assets are deducted from total valuation assets to determine valuation assets for pension and disability benefits, i.e. the HCSF value is considered to be in terms of valuation assets.

For purposes of determining the total actuarial rate per cent of contribution, the Board-defined 7.00% health care allocation replaces the calculation of the pay-as-you-go rate. However, the actual funding of health care benefits can still be considered to be essentially on a pay-as-you-go basis, but with the Health Care Stabilization Fund providing **temporary smoothness** in the allocated rate per cent. In particular, health care liabilities were **not** considered to be prefunded by the establishment of the \$150 million Health Care Fund, nor is there any funding program in place which would accomplish such prefunding. In a separate report we present an analysis of the longevity of the HCSF.

## I. DISPARITY OF STATUTORY RATES FOR POLICE AND FIREFIGHTERS

The statutory rates of 19.5% for police and 24.0% for firefighters were established in the mid-1980's, when the demographics of the two groups were significantly different than today. Based on the results of the last eight valuations, an adjustment should be made to eliminate the disparity between the police and firefighters statutory rates, and to ultimately enable both groups to satisfy the 30-year amortization period. As of January 1, 1999 firefighters already satisfy the requirement, with a period of 12.68 years. For police there is no





period sufficient to amortize the unfunded liability under the current statutory rate. In brief, the police rate is too low and the firefighter rate is higher than necessary.

It is our interpretation of SB 82 that the Fund must attain the 30-year amortization period on a combined basis, but not necessarily for police and firefighters separately. It would be desirable, however, for both groups to be in similar financial positions, to avoid the appearance that one group is subsidizing the other. Moreover, if the legislature determines that both police and firefighters must satisfy the 30-year period, it will be necessary that a change be made to the statutory rates, preferably equalizing the rate for the two groups.

#### J. ADEQUACY OF STATUTORY RATES ON A COMBINED BASIS

Under SB 82 the length of the amortization period for unfunded pension liability, on a combined basis, has been deemed to be the primary measure of the Fund's financial status. A period of 30 years or less is considered satisfactory. This 30-year target is to be attained by the year 2007, **and maintained thereafter**. On a combined basis the amortization period as of January 1, 1999 is 47.26 years.

**However, based on the results of the 30-year forecast study dated April 10, 1998, the requirements of SB 82 will be met, provided that the Fund's investments return an annual average of 8.5%, before investment expenses, during the 30-year period and the Board continues to effectively manage net health care costs. Such management may include increasing member premiums and allocations to the Health Care Stabilization Fund. The results of this valuation are consistent with the expected results of the forecast. Accordingly, we conclude that the statutory rates are adequate for 1999.**

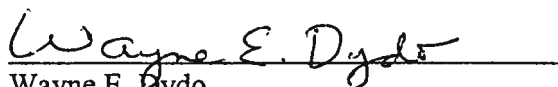
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In conclusion, we recommend that the Board of Trustees consider this evaluation report in determinations concerning the appropriateness of the actual employer contribution rates.

Respectfully submitted,

WATSON WYATT & COMPANY



Wayne E. Dydo

Fellow - Society of Actuaries

Member - American Academy of Actuaries



Peter N. Dorsey

Associate - Society of Actuaries



Table 1

## OHIO POLICE AND FIRE PENSION FUND

Summary of Valuation Results as of January 1, 1999 1/

	Police	Firefighters	Combined
<b>A. Membership Counts</b>			
1. Active Members	15,481	11,581	27,062
2. Inactive Members	73	24	97
3. Rehired Retirants	52	19	71
4. Retirants	8,544	6,810	15,354
5. Beneficiaries & Survivors			
a. Surviving Spouses	2,783	2,230	5,013
b. Beneficiaries	446	348	794
c. Children	316	160	476
d. Subtotal	3,545	2,738	6,283
6. Total Membership	27,695	21,172	48,867
<b>B. Normal Cost</b>			
1. Dollar Normal Cost <u>2/</u>	\$ 136,004,000	\$ 104,364,000	\$ 240,368,000
2. Active Member Payroll	713,622,000	535,492,000	1,249,114,000
3. Normal Cost Rate <u>3/</u>	19.83%	20.28%	20.02%
4. Member Rate	10.00%	10.00%	10.00%
5. Employer Normal Cost Rate	9.83%	10.28%	10.02%
<b>C. Actuarial Accrued Liability</b>			
1. Active Members	\$2,300,161,000	\$1,757,526,000	\$4,057,687,000
2. Inactive Members	10,737,000	4,178,000	14,915,000
3. Rehired Retirants	1,667,000	628,000	2,295,000
4. Retirants	2,276,284,000	1,718,240,000	3,994,524,000
5. Beneficiaries & Survivors	220,487,000	162,714,000	383,201,000
6. Total	4,809,336,000	3,643,286,000	8,452,622,000
<b>D. Assets</b>			
1. Valuation Assets <u>4/</u>	\$3,957,516,000	\$3,236,100,000	\$7,193,616,000
2. Employer Accrued Liability <u>5/</u>	56,900,000	56,298,000	113,198,000
3. Total	4,014,416,000	3,292,398,000	7,306,814,000
<b>E. Unfunded Actuarial Accrued Liability (UAAL) (C.6 - D.3)</b>	\$ 794,920,000	\$ 350,888,000	\$1,145,808,000



**Table 1**  
**(continued)**

	<b>Police</b>	<b>Firefighters</b>	<b>Combined</b>
<b>F. Amortization of Unfunded Actuarial Accrued Liability</b>			
1. Employer Contribution Rate			
a. Statutory Rate <u>6/</u>	19.50%	24.00%	21.43%
b. Health Care Allocation	7.00%	7.00%	7.00%
c. Normal Cost Rate (B.5)	9.83%	10.28%	10.02%
d. UAAL Amortization Rate (F.1.a-F.1.b-F.1.c)	2.67%	6.72%	4.41%
2. UAAL as Percentage of Active Member Payroll (E÷B2)	111.39%	65.53%	91.73%
3. Amortization Period <u>3/</u> <u>7/</u>	***** <u>8/</u>	12.68	47.26

- 1/ Excludes assets and liabilities arising from the increase due to the 1971 House Bill No. 284 and from the Death Benefit Fund Established by House Bill No. 1010. Excludes health care liabilities.
- 2/ Includes an \$11,007,000 charge for administrative expenses and a \$3,282,000 credit for State of Ohio subsidies.
- 3/ Includes half-year interest adjustment at the valuation rate of 8.25%, to reflect deferred receipt of contributions.
- 4/ Valuation assets exclude the Health Care Stabilization Fund balance.
- 5/ Represents the future payments on the Employer Accrued Liability, capitalized at the 8.25% valuation interest rate.
- 6/ The combined statutory rate represents the payroll-weighted average of the statutory rates for police and firefighters.
- 7/ UAAL is amortized as a level percentage of payroll. Total payroll is assumed to grow at 4.00% compounded annually.
- 8/ There is no period sufficient to amortize the UAAL with the available rate.

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**Table 2**

**OHIO POLICE AND FIRE PENSION FUND**

**Summary of Funded Status as of January 1, 1999**

	<b>Police</b>	<b>Firefighters</b>	<b>Combined</b>
<b>A. Assets</b>			
1. Valuation Assets	\$3,957,516,000	\$3,236,100,000	\$7,193,616,000
2. Employer Accrued Liability	56,900,000	56,298,000	113,198,000
3. Total	4,014,416,000	3,292,398,000	7,306,814,000
<b>B. Actuarial Accrued Liability</b>			
1. Active Members	\$2,300,161,000	\$1,757,526,000	\$4,057,687,000
2. Inactive Members	10,737,000	4,178,000	14,915,000
3. Rehired Retirants	1,667,000	628,000	2,295,000
4. Retirants	2,276,284,000	1,718,240,000	3,994,524,000
5. Beneficiaries & Survivors	220,487,000	162,714,000	383,201,000
6. Total	4,809,336,000	3,643,286,000	8,452,622,000
<b>C. Actuarial Accrued Liability Funded Status</b>			
1. Active Members	65.44%	80.04%	71.76%
2. All Other Members	100.00%	100.00%	100.00%
3. Total	83.47%	90.37%	86.44%
<b>D. Present Value of Future Benefits</b>			
1. Active Members	\$3,411,642,000	\$2,694,903,000	\$6,106,545,000
2. Inactive Members	10,737,000	4,178,000	14,915,000
3. Rehired Retirants	1,667,000	628,000	2,295,000
4. Retirants	2,276,284,000	1,718,240,000	3,994,524,000
5. Beneficiaries & Survivors	220,487,000	162,714,000	383,201,000
6. Total	5,920,817,000	4,580,663,000	10,501,480,000
<b>E. Present Value of Future Benefits Funded Status</b>			
1. Active Members	44.12%	52.20%	47.68%
2. All Other Members	100.00%	100.00%	100.00%
3. Total	67.80%	71.88%	69.58%

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**Table 3**  
**OHIO POLICE AND FIRE PENSION FUND**  
**Comparison of Evaluation Results for 1999 and 1998**

	1999			1998			Variance		
A. MEMBERSHIP	Police	Firefighters	Total	Police	Firefighters	Total	Police	Firefighters	Total
1. Number of Active Members 1/	15,533	11,600	27,133	15,247	11,316	26,563	286	284	570
2. Number of Retirants, Inactives and Beneficiary-Survivors	12,162	9,572	21,734	11,729	9,284	21,013	433	288	721
3. Total Membership	27,695	21,172	48,867	26,976	20,600	47,576	719	572	1,291
B. ACTUARIAL VALUES, PAYROLL AND ASSETS (millions)									
1. Active Member Payroll	\$ 713.6	\$ 535.5	\$1,249.1	\$ 679.8	\$ 511.1	\$1,190.9	\$ 33.8	\$ 24.4	\$ 58.2
2. Normal Cost	136.0	104.4	240.4	125.0	96.1	221.1	11.0	8.3	19.3
3. Actuarial Accrued Liability	4,809.3	3,643.3	8,452.6	4,374.8	3,322.9	7,697.7	434.5	320.4	754.9
4. Valuation Assets 2/	4,014.4	3,292.4	7,306.8	3,431.6	2,799.9	6,231.5	582.8	492.5	1,075.3
5. Unfunded Accrued Liability	794.9	350.9	1,145.8	943.2	523.0	1,466.2	(148.3)	(172.1)	(320.4)
6. UAL as percentage of Payroll	111.39%	65.53%	91.73%	138.75%	102.33%	123.12%	-27.36%	-36.80%	-31.39%
7. AAL Funded Status	83.47%	90.37%	86.44%	78.44%	84.26%	80.95%	5.03%	6.11%	5.49%
C. ALLOCATION OF STATUTORY CONTRIBUTION RATES									
1. Member Normal Cost Rate	10.00 %	10.00 %	10.00 %	10.00 %	10.00 %	10.00 %	0.00 %	0.00 %	0.00 %
2. Employer Normal Cost Rate	9.83	10.28	10.02	9.13	9.56	9.32	0.70	0.72	0.70
3. Employer Health Care Rate	7.00	7.00	7.00	6.50	6.50	6.50	0.50	0.50	0.50
4. Employer Amortization Rate	2.67	6.72	4.41	3.87	7.94	5.61	-1.20	-1.22	-1.20
5. Amortization Period	***** 3/	12.68	47.26	***** 3/	18.67	56.71	*****	-5.99	-9.45

**L/ Active count includes rehired retirants.**

**2/ Valuation assets include the Employer Accrued Liability.**

3/ There is no period sufficient to amortize the UAAL with the available rate.

**Table 4**

**OHIO POLICE AND FIRE PENSION FUND**

**Development of Asset Allocation Between Police and Firefighters  
as of January 1, 1999**

	<b>Police</b>	<b>Firefighters</b>	<b>Total</b>
(1) 1/1/98 Valuation Assets			
a. Pension Valuation Assets	\$ 3,367,448,358	\$2,734,309,898	\$6,101,758,256
b. Health Care Stabilization Fund	155,987,874	93,433,769	249,421,643
c. Total Valuation Assets	3,523,436,232	2,827,743,667	6,351,179,899
(2) Transactions during 1998			
a. Employer contributions	136,298,962	125,319,545	261,618,507
b. Net employee contributions	69,415,061	53,573,176	122,988,237
c. Retiree medical contributions	2,827,149	2,504,366	5,331,515
d. Local Funds receipts	14,698,481	17,039,004	31,737,485
e. Benefit payments and expenses	(270,915,361)	(219,163,474)	(490,078,835)
f. Total transactions	(47,675,708)	(20,727,383)	(68,403,091)
(3) Item 1(c) plus Item 2(f)	3,475,760,524	2,807,016,284	6,282,776,808
(4) Expected Investment Growth	288,716,866	232,433,848	521,150,714
(5) Valuation Assets, Total			
a. Book Value Excluding Stocks			3,758,113,648
b. Market Adjusted Stock Value 1/			3,712,869,748
c. Contribution Refunds Due			(5,371,130)
d. Total			7,465,612,266
(6) Actual Investment Growth (Item 5 less Item 3)			1,182,835,458
(7) Allocation of Item 6 in Proportion to Item 4	655,289,415	527,546,043	1,182,835,458
(8) Health Care Stabilization Fund	173,534,220	98,461,741	271,995,961
(9) 1/1/99 Valuation Assets (Item 3 plus Item 7 less Item 8)	\$ 3,957,515,719	\$3,236,100,586	\$7,193,616,305

See footnote on next page.

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**Table 4**  
**(Continued)**

1/ The Market Adjusted Stock Value is developed as follows:

	12/31/1995	12/31/1996	12/31/1997	12/31/1998	Total at 12/31/1998
1. Unrealized Gain/(Loss)					
a. Market Value of Stocks	\$ 2,688,991,450	\$ 3,250,895,915	\$ 3,747,063,544	\$ 4,368,082,056	\$ 4,368,082,056
b. Book Value of Stocks	2,035,502,034	2,244,646,226	2,460,807,477	3,870,179,111	
c. Cumulative Unrealized Gain/(Loss) (1.a-1.b)	653,489,416	1,006,249,689	1,286,256,067	497,902,945	
d. Annual Unrealized Gain/(Loss)	433,747,602	352,760,273	280,006,378	(788,353,122)	
2. Annual Realized Gain/(Loss) Reported by Fund	170,866,196	192,552,179	462,184,618	1,326,925,571	
3. Total Gain/(Loss) (1.d + 2)	604,613,798	545,312,452	742,190,996	538,572,449	2,430,689,695
4. Gain/(Loss) Phased-in					
a. Phased-in 12/31/1995	151,153,450	-	-	-	N/A
b. Phased-in 12/31/1996	151,153,450	136,328,113	-	-	N/A
c. Phased-in 12/31/1997	151,153,450	136,328,113	185,547,749	-	N/A
d. Phased-in 12/31/1998	151,153,448	136,328,113	185,547,749	134,643,112	607,672,422
e. Phased-in 12/31/1999	-	136,328,113	185,547,749	134,643,112	N/A
f. Phased-in 12/31/2000	-	-	185,547,749	134,643,112	N/A
g. Phased-in 12/31/2001	-	-	-	134,643,113	N/A
h. Total	604,613,798	545,312,452	742,190,996	538,572,449	N/A
5. Gain/(Loss) Reserved for Future Phase-in (4.e+4.f+4.g)	-	136,328,113	371,095,498	403,929,337	911,352,948
6. Market Adjusted Stock Value prior to Corridor (1.a - 5)					\$ 3,456,729,108
7. Application of 15% Corridor					
a. 85% of Market Value of Stocks					3,712,869,748
b. 115% of Market Value of Stocks					5,023,294,364
c. Market Adjusted Stock Value					\$ 3,712,869,748
d. Gain/(Loss) Reserved					655,212,308





Table 5(a)

## OHIO POLICE AND FIRE PENSION FUND

## Police

Distribution of Active Members by Attained Age Group and Length of Service as of January 1, 1999

(Females are indicated in parentheses and are included in adjacent totals)

Attained Age Group	Average Annual Salary										Paid During 1998	Paid During 1997						
	0-4	1/ (30)	5-9	10-14	15-19	20-24	25-29	30-Over	Totals									
Under 25	304	(30)	1	-	-	-	-	-	305	(30)	\$ 29,071	\$ 27,842						
25-29	2,119	(215)	328	(39)	-	-	-	-	2,447	(254)	\$ 36,642	\$ 35,611						
30-34	1,398	(147)	1,681	(155)	304	(33)	-	-	3,385	(335)	\$ 42,525	\$ 41,337						
35-39	438	(59)	935	(119)	1,074	(76)	223	(33)	2,671	(287)	\$ 45,292	\$ 43,884						
40-44	146	(17)	355	(61)	580	(66)	1,077	(110)	2,553	(274)	\$ 48,054	\$ 46,726						
45-49	77	(11)	142	(16)	258	(20)	537	(71)	2,291	(168)	\$ 50,354	\$ 48,627						
50-54	45	(2)	51	(2)	76	(13)	133	(23)	319	(30)	\$ 51,770	\$ 50,425						
55-59	16	(1)	15	(3)	30	(1)	25	(3)	28	(1)	\$ 50,119	\$ 48,296						
60-64	6		5		8	(1)	8		6		\$ 45,960	\$ 47,819						
65 & Over	3		1		1		3		18		\$ 49,716	\$ 48,736						
Total	4,552	(482)	3,514	(395)	2,333	(210)	2,006	(240)	1,670	(94)	1,041	(17)	365	(3)	15,481	(1,441)	\$ 44,892	\$ 43,561

January 1, 1998

January 1, 1999

Average Attained Age  
Average Credited Service

38.3  
11.6

38.3  
11.5

1/ Includes 1000 members hired in 1998.

M:\OHP&amp;FDB\GEN\L\VAL1999\OHP&amp;F99.XLS\Table 5(a)



**Police**

**Distribution of Retirants by Attained Age Group  
and Sex as of January 1, 1999**

Attained Age Group (1)	Males (2)	Females (3)	Total (4)	Col. (4) as % of TOTAL (5)	<b><u>Annual Rate of Pension 1/</u></b>	
					As of January 1, 1999 (6)	As of January 1, 1998 (7)
Under 40	65	14	79	0.9%	\$ 1,299,334	\$ 1,287,985
40-44	160	36	196	2.3%	3,854,977	3,899,234
45-49	481	39	520	6.1%	12,340,874	13,141,624
50-54	1,576	36	1,612	18.9%	46,018,749	43,481,513
55-59	1,769	15	1,784	20.9%	50,931,455	45,695,716
60-64	1,238	10	1,248	14.6%	33,258,876	29,246,945
65-69	1,045	14	1,059	12.4%	23,813,245	23,462,882
70-74	1,063	6	1,069	12.5%	20,364,476	18,162,446
75-79	537	11	548	6.4%	9,046,395	7,171,330
80-84	258	8	266	3.1%	3,780,915	3,853,491
85-89	137	1	138	1.6%	1,832,036	1,444,006
90 & Over	25	-	25	0.3%	312,256	342,181
<b>TOTAL</b>	<b>8,354</b>	<b>190</b>	<b>8,544</b>	<b>100.0%</b>	<b>\$ 206,853,588</b>	<b>\$ 191,189,353</b>

<b>Average Attained Age</b>	<b>Males</b>	<b>Females</b>	<b>Total</b>	<b>Average Annual Benefit</b>	
January 1, 1999	61.5	53.4	61.4	January 1, 1999	\$24,210
January 1, 1998	61.3	52.7	61.1	January 1, 1998	\$23,236

1/ Excludes increases due to House Bill No. 284.



Police

Distribution of Beneficiary-Survivors by Attained Age Group  
as of January 1, 1999

Attained Age Group (1)	Number Receiving Benefits (2)	Col. (2) as % of TOTAL (3)
<b>A. SURVIVING SPOUSES 1/</b>		
Under 40	40	1.4%
40 - 44	43	1.6%
45 - 49	97	3.5%
50 - 54	136	4.9%
55 - 59	198	7.1%
60 - 64	271	9.7%
65 - 69	354	12.7%
70 - 74	470	16.9%
75 - 79	391	14.1%
80 - 84	393	14.1%
85 - 89	247	8.9%
90 & Over	143	5.1%
TOTAL	2,783	100.0%
Average Attained Age	71.5	
<b>B. BENEFICIARIES RECEIVING OPTIONS</b>		
Under 35	6	1.4%
35 - 39	3	0.7%
40 - 44	10	2.2%
45 - 49	22	4.9%
50 - 54	39	8.7%
55 - 59	59	13.2%
60 - 64	62	13.9%
65 - 69	89	20.0%
70 - 74	81	18.2%
75 - 79	45	10.1%
80 - 84	26	5.8%
85 - 89	3	0.7%
90 & Over	1	0.2%
TOTAL	446	100.0%
<b>C. CHILDREN</b>	316	

1/ Includes dependent parents.



Table 5(b)

## OHIO POLICE AND FIRE PENSION FUND

## Firefighters

Distribution of Active Members by Attained Age Group and Length of Service as of January 1, 1999

(Females are indicated in parentheses and are included in adjacent totals)

Attained Age Group	0-4	1/	5-9	10-14	15-19	20-24	25-29	30-Over	Totals	Average Annual Salary	
										Paid During 1998	Paid During 1997
Under 25	238	(9)	-	-	-	-	-	-	238	(9)	\$ 31,015
25-29	1,022	(14)	279	(6)	-	-	-	-	1,302	(20)	\$ 37,157
30-34	947	(28)	980	(23)	5	-	-	-	2,189	(54)	\$ 41,475
35-39	422	(22)	877	(14)	294	(3)	-	-	2,430	(69)	\$ 44,793
40-44	165	(15)	327	(10)	850	(7)	3	-	2,235	(52)	\$ 47,618
45-49	50	(3)	107	(4)	549	(3)	220	(1)	1,858	(20)	\$ 49,560
50-54	26	(2)	25	(1)	87	(2)	402	82	974	(7)	\$ 50,994
55-59	4	(1)	8	(1)	20	(1)	121	96	294	(2)	\$ 51,048
60-64	2		2	2	5		7	29	51	-	\$ 52,581
65 & Over	1		2	-	-	1	-	6	10	-	\$ 48,744
<b>Total</b>	<b>2,877</b>	<b>(94)</b>	<b>2,607</b>	<b>(58)</b>	<b>1,810</b>	<b>(15)</b>	<b>753</b>	<b>(1)</b>	<b>11,581</b>	<b>(233)</b>	<b>\$ 45,052</b>
											<b>\$ 44,077</b>

## January 1, 1998

Average Attained Age 39.0  
Average Credited Service 12.0

## January 1, 1999

Average Attained Age 39.1  
Average Credited Service 12.1

1/ Includes 594 members hired in 1998.



**Firefighters**

**Distribution of Retirants by Attained Age Group  
and Sex as of January 1, 1999**

Attained Age Group (1)	Males (2)	Females (3)	Total (4)	Col. (4) as % of TOTAL (5)	<b><u>Annual Rate of Pension 1/</u></b>	
					As of January 1, 1999 (6)	As of January 1, 1998 (7)
Under 40	26	2	28	0.4%	\$ 432,307	\$ 514,694
40-44	77	5	82	1.2%	1,628,806	1,655,577
45-49	229	4	233	3.4%	5,483,475	5,265,478
50-54	863	1	864	12.7%	24,339,867	24,096,502
55-59	1,285	-	1,285	18.9%	37,825,783	34,480,974
60-64	1,114	-	1,114	16.4%	30,993,060	28,737,359
65-69	1,055	-	1,055	15.5%	24,885,354	24,837,668
70-74	1,186	-	1,186	17.4%	23,617,888	20,878,886
75-79	514	-	514	7.5%	8,646,885	7,020,216
80-84	275	-	275	4.0%	4,077,884	4,102,202
85-89	147	-	147	2.2%	1,995,750	1,632,827
90 & Over	27	-	27	0.4%	293,326	281,513
TOTAL	6,798	12	6,810	100.0%	\$ 164,220,385	\$ 153,503,896

**Average**

Attained Age	Males	Females	Total	Average Annual Benefit	
January 1, 1999	64.0	44.1	64.0	January 1, 1999	\$24,115
January 1, 1998	63.8	43.7	63.8	January 1, 1998	\$23,234

1/ Excludes increases due to House Bill No. 284.



**Firefighters**

**Distribution of Beneficiary-Survivors by Attained Age Group**  
**as of January 1, 1999**

Attained Age Group (1)	Number Receiving Benefits (2)	Col. (2) as % of TOTAL (3)
<b>A. SURVIVING SPOUSES <sup>1/</sup></b>		
Under 40	13	0.6%
40 - 44	29	1.3%
45 - 49	37	1.7%
50 - 54	86	3.9%
55 - 59	114	5.1%
60 - 64	175	7.8%
65 - 69	284	12.7%
70 - 74	405	18.1%
75 - 79	363	16.3%
80 - 84	367	16.5%
85 - 89	224	10.0%
90 & Over	133	6.0%
TOTAL	2,230	100.0%
Average Attained Age	73.8	
<b>B. BENEFICIARIES RECEIVING OPTIONS</b>		
Under 35	4	1.1%
35 - 39	4	1.1%
40 - 44	9	2.6%
45 - 49	8	2.3%
50 - 54	27	7.8%
55 - 59	33	9.5%
60 - 64	49	14.1%
65 - 69	65	18.7%
70 - 74	76	21.8%
75 - 79	42	12.1%
80 - 84	23	6.6%
85 - 89	6	1.7%
90 & Over	2	0.6%
TOTAL	348	100.0%
<b>C. CHILDREN</b>	160	

<sup>1/</sup> Includes dependent parents.



Table 6

OHIO POLICE AND FIRE PENSION FUND  
Description of Benefits Under Statewide Plan  
(Per Ohio Revised Code Chapter 742, Excluding  
Consideration of 1971 House Bill No. 284  
and 1976 House Bill No. 1010)

1. Service Retirement

- (a) Eligibility: Age 48 and 25 years of service.
- (b) Benefit: An annual pension equal to a percentage of the average annual salary, where the percentage equals 2.5% for each of the first 20 years of service, 2% for each of the next five years of service, and 1.5% for service in excess of 25 years, to a maximum of 72% of the average annual salary. Average annual salary means one-third of the total salary during the three years for which the total earnings were greatest.

2. Special Service Retirement  
for Late Hires

- (a) Eligibility: Age 62 and 15 years of service.
- (b) Benefit: The same as the Service Retirement Benefit.

3. Permanent and Total  
Disability (On duty)

- (a) Eligibility: No age or service requirement.
- (b) Benefit: An annual pension equal to 72% of the average annual salary. Average annual salary means one-third of the total salary during the three years for which total earnings were greatest.

4. Partial Disability  
(On duty)

- (a) Eligibility: No age or service requirement.



- (b) Benefit: An annual pension to be fixed by the Board of Trustees, but not to exceed 60% of the average annual salary; provided that if the member has 25 or more years of service the annual disability pension is equal to the accrued Service Retirement Benefit.
5. Heart Disease Disability
- (a) Eligibility: No age or service requirement.
- (b) Benefit: An annual pension in an amount determined in accordance with the benefit provisions of Item 3. or Item 4. above, as the case may be.
6. Ordinary Disability  
(Off duty)
- (a) Eligibility: Any age and five years of service.
- (b) Benefit: An annual pension to be fixed by the Board, but not to exceed the accrued Service Retirement Benefit, or \$5,000, whichever is greater.
7. Termination of Service  
Prior to Retirement
- One of the following benefits depending upon the particular circumstances:
- Refund
- (a) Eligibility: No age or service requirement.
- (b) Benefit: A lump-sum amount equal to the sum of the contributions made by the member to the Fund.
- Vesting After 15 Years
- (a) Eligibility: 15 years of service.





- (b) Benefit: Commencing at age 48 or hire age plus 25 years, whichever is later; an annual pension equal to 1-1/2% of the average annual salary multiplied by the number of years of service.

Vesting After 25 Years

- (a) Eligibility: 25 years of service.
- (b) Benefit: Commencing at age 48, the accrued Service Retirement Benefit.

8. Flat Death Benefits

- (a) Eligibility: Upon death to any member of the Fund, active or retired.
- (b) Benefit:
- (i) Surviving Spouse's Benefit - An annual amount equal to \$6,600, payable during the spouse's lifetime.
  - (ii) Surviving Children - An annual amount equal to \$1,800, payable until such child attains age 18 or marries, whichever occurs first. (Similar payments made, regardless of age, to disabled children.) An annual amount equal to \$1,800 will continue beyond age 18 up to age 22 while child is a student.
  - (iii) Dependent Parents - An annual amount of \$2,400 to one dependent parent or \$1,200 each to two dependent parents, during their lifetime or until dependency ceases or until remarriage, provided that deceased member leaves no surviving spouse or surviving children.

- (c) Cost of Living Adjustment: The benefits under (i), (ii) and (iii) above will be subject to an increase each July 1. The increase will be a percentage of the original benefit amounts, equaling the percentage increase in the CPI plus unused prior increases, to a maximum of 3%.



9. Pre-retirement Surviving Spouse Benefit

(a) Eligibility: Upon death before retirement but after having satisfied the requirements for retirement.

(b) Benefit: The surviving spouse or contingent dependent beneficiary will receive 50% of the benefit that the deceased member would have been entitled to had he retired on the day of his death under the 50% Joint & Survivor annuity form.

10. Member Contributions

10% of salary.

The total pension payments to a member and his survivors/beneficiaries may not be less than the member's contributions.

11. Pension Increases for Certain Retirants

Commencing January 1, 1974, the pensions of persons who retired between July 1, 1968 and June 30, 1971 were increased by \$2.00 per month times the number of years on retirement as of June 30, 1973.

Effective January 1, 1977, annual pensions (except those arising from volunteer or part-time service, or early vested service) were increased as follows:

If the annual pension was less than \$2,700, then the pension was increased to \$3,000. If the annual pension was \$2,700 or more, the increase was \$300 per year. These increases do not apply to benefits being paid under pre-1947 plans with an automatic escalating provision.

Effective July 1, 1979, retirees (excluding those with escalating benefits) who retired prior to January 1, 1974, received pension increases of 5% of the first \$5,000 of annual pension.

Effective January 1, 1982, retirees (excluding those with escalating benefits) who retired prior to February 28, 1980, received pension increases of \$46 per month.



Effective August 1, 1988, members who retired prior to February 28, 1984, and who were receiving an annual benefit of less than \$13,000 have pension increases of \$50 per month, or if larger, the amount needed to increase the current annual pension to \$4,200.

Effective July 1, 1999, the minimum annual pension for current retirees with 25 or more years of service is \$6,600,

Retirees prior to July 24, 1986, whose annual straight life pension is less than \$18,000 will receive an increase in their annual pension of \$360, actuarially adjusted to reflect optional annuity forms of benefits. The increase is paid only if the annual increase in the Consumer Price Index, plus unused prior increases, equals or exceeds 3%. The first increase is paid July 1, 1988. Beginning in 1989, the \$18,000 limit is increased by \$500 each year. Effective July 1, 1996, a prorated portion of the \$360 will be granted if there is an increase in the CPI, including unused prior increases, of less than 3%. The 1999 valuation reflects the anticipated removal of the \$18,000 (indexed) limit by SB 118 / HB 275.

12. Group Health Insurance  
and Medicare:

Commencing January 1, 1974, the Board may contract for group health insurance on the basis of part or all of the cost of the premium for the coverage to be paid by the Fund.

Effective January 1, 1977, the Fund will pay the premium for supplemental Medicare (Part B).

Effective July 1, 1992, pensioners and survivors make monthly medical benefit contributions, which are credited to the Health Care Stabilization Fund. Monthly contributions range from \$0 to \$50 depending on the type and amount of the participant's pension.



13. COLA or Terminal Pay:

Members retiring after July 24, 1986, and who have 15 or more years of service as of January 1, 1989, are allowed to select between (1) a pension calculated on the basis of average salary which is increased to reflect terminal pay adjustments, or (2) a pension based on average salary excluding the terminal pay adjustment, but increasing by 3% of the initial pension each retirement anniversary after July 1, 1989. The 3% addition is paid only if the annual increase in the Consumer Price Index, plus unused prior increases, equals or exceeds 3%. This additive 3% COLA annuity without terminal pay adjustment is the automatic form for active members with less than 15 years of service as of January 1, 1989.

Effective July 1, 1996, the COLA percentage equals the actual increase in the CPI, plus unused prior increases, to a maximum of 3%.

14. Optional Forms of Payment:

Effective February 28, 1980, retiring members may elect to have actuarially reduced benefits payable under certain and continuous and joint and survivor annuity forms. The maximum certain period is 20 years, and the continuation percentage under the joint and survivor form is limited to 100%.

Effective September 26, 1984, members who retired before February 28, 1980, may make a one-time election to have their benefits reduced and paid under the joint and survivor annuity form with the surviving spouse as survivor annuitant.

Effective September 9, 1989, elected options may be canceled within one year after benefits commence.

Effective September 16, 1998 the standard form of benefit is the 50% joint and survivor annuity, unless the member's spouse provides written consent for a lower survivor benefit.



Table 7

OHIO POLICE AND FIRE PENSION FUND

Summary of Actuarial Assumptions and Actuarial Cost Method

A. Interest: A rate of 8.25% per annum, compounded annually.

B. Rates and Other Assumptions  
Among Active Members:

1. Before Retirement

(a) Mortality: Mortality rates equal the 1994 Group Annuity Mortality Reserving Table with a five-year set-back in age. The following rates at selected ages are illustrative:

<u>Age</u>	<u>Rate of Mortality</u>	
	<u>Police</u>	<u>Firefighter</u>
25	.000507	.000507
30	.000661	.000661
35	.000801	.000801
40	.000851	.000851
45	.001072	.001072
50	.001578	.001578
55	.002579	.002579

(b) Termination: The rates of termination are based upon the results of the 1992 - 1996 Quinquennial Evaluation. The following rates at selected ages are illustrative:

<u>Age</u>	<u>Rate of Termination</u>	
	<u>Police</u>	<u>Firefighter</u>
25	.032100	.010674
30	.022530	.008650
35	.018580	.007568
40	.013325	.005845
45	.009219	.004235
50	.009688	.006715



Table 7  
(Continued)

Note: The present values of future benefits for active members resulting from the use of these withdrawal rates are actuarially adjusted to include provision for prospective terminated employees eligible for vested termination benefits arising from the vesting provisions of the 1971 Amended Substitute Senate Bill No. 137.

(c) Disability:

The rates of disability are based upon the results of the 1992 - 1996 Quinquennial Evaluation. A 5% load has been applied to the 1992 - 1996 experience rates due to the volatility in this decrement. The following rates at selected ages are illustrative.

<u>Age</u>	<u>Rate of Disability</u>	
	<u>Police</u>	<u>Firefighter</u>
25	.000280	.000017
30	.001709	.000837
35	.005926	.002592
40	.011606	.005899
45	.019363	.014365
50	.027948	.031516
55	.036083	.042174

Note: The present values of future benefits for active members resulting from the use of these disability rates reflect the fact that the occurrence of disability by type approximates the following:

	<u>Police</u>	<u>Firefighter</u>
On duty permanent and total	20%	20%
On duty partial	76	76
Off duty ordinary	4	4



Table 7  
(Continued)

(d) Salary Increase Rate:

The per annum rates of future salary increase can be divided into two component parts: (i) inflationary increase of 4% per year and (ii) age-graded promotional increases as follows:

<u>Age(s)</u>	<u>Promotional Increase</u>	<u>Total Increase</u>
under 30	3.00%	7.00%
30 - 34	1.75	5.75%
over 34	1.00	5.00%

(e) Retirement:

The rates of retirement are based upon the experience during the periods 1990 through 1993 and the results of the 1992-1996 Quinquennial Evaluation. These rates are applicable after the member has satisfied the conditions for retirement. The rates are as follows:

<u>Police</u>		<u>Firefighter</u>	
<u>Age(s)</u>	<u>Rate</u>	<u>Age(s)</u>	<u>Rate</u>
48	0.35	48	0.35
49-53	0.25	49-59	0.25
54-60	0.20	60-64	0.35
61-64	0.25	65	1.00
65	1.00		

2. After Retirement

(a) On Service Retirement Pension

For active members expected to go on service retirement, the post-retirement mortality rates equal the 1994 Group Annuity Mortality Reserving Table with a two-year set-forward in age. The following probabilities at selected ages are illustrative:

<u>Age</u>	<u>Probability of Mortality</u>
50	.003213
55	.005581
60	.010147
65	.018034
70	.028481
75	.045171
80	.075532
85	.115671
90	.182281
95	.268815



Table 7  
(Continued)

(b) On Disability  
Retirement Pension

For active members expected to go on disability retirement, the post-retirement mortality rates are based on the results of the 1992 - 1996 Quinquennial Evaluation. The rates are from the 1994 Group Annuity Mortality Reserving Table with a two-year set forward in age and with loads for disability. The following probabilities at selected ages are illustrative:

<u>Age</u>	<u>Probability of Mortality</u>
35	.008391
40	.008752
45	.009399
50	.010713
55	.013081
60	.020147
65	.028034
70	.048481
75	.070171
80	.100532
85	.140671
90	.207281
95	.268815

C. Probabilities of Mortality  
Among Pensioners

1. Nondisabled Pensioners:

The mortality among all nondisabled retirants is equal to the 1994 Group Annuity Mortality Reserving Table rates with a two-year set-forward in age. The following probabilities at selected ages are illustrative:

<u>Age</u>	<u>Probability of Mortality</u>
50	.003213
55	.005581
60	.010147
65	.018034
70	.028481





Table 7  
(Continued)

75	.045171
80	.075532
85	.115671
90	.182281
95	.268815

2. Disabled Pensioners:

The mortality among all disabled retirants is equal to the 1994 Group Annuity Mortality Reserving Table with a two-year set-forward in age and with loads for disability. The following probabilities at selected ages are illustrative:

<u>Age</u>	<u>Probability of Mortality</u>
35	.008391
40	.008752
45	.009399
50	.010713
55	.013081
60	.020147
65	.028034
70	.048481
75	.070171
80	.100532
85	.140671
90	.207281
95	.268815

D. Probabilities Among Survivors:

1. Probabilities of Mortality Among Surviving Spouses

The mortality among all present surviving spouses is based on the Projected Annuity Mortality Table, with a six-year setback in age. The following probabilities at selected ages are illustrative:

<u>Age</u>	<u>Probability of Mortality</u>
35	.000871
40	.001193
45	.001722
50	.002932
55	.005410



Table 7  
(Continued)

60	.008910
65	.013397
70	.020560
75	.033488
80	.054712
85	.091172
90	.144016
95	.207993

2. Probability of Remarriage  
Among Surviving Spouses

The valuation no longer uses a remarriage assumption. HB 648 removed the remarriage penalty for surviving spouses.

3. Dependent Children

No specific allowance has been made, in the evaluation of this benefit, for the probability of mortality prior to age 18, or the probability of disability at age 18 and thereafter. In valuing the benefit beyond age 18, it is assumed that 1/3 of the dependent children will be students and eligible for payments to age 22.

4. Dependent Parents

Costs based upon allowance for mortality (same rates as for surviving spouse), but no specific allowance for change in dependency status.

E. COLA Annuities:

It has been assumed that where an election is possible, all members will elect the COLA annuity. It has also been assumed that the Consumer Price Index will increase each year at a rate equal to or greater than 3%.

F. Expense Loading:

Fund expenses are divided into investment expenses and administrative expenses. The valuation interest rate is considered to be net of all investment expenses and net of administrative expenses up to 0.05% of market value assets. Excess administrative expenses (above 0.05% of market value) are loaded onto the Normal Cost. The Fund provides estimated valuation year expenses.



Table 7  
(Continued)

G. State Subsidy Credit

The subsidy received from the State of Ohio during the valuation year is an offset to the Normal Cost.

H. Actuarial Cost Method:

The version of the Entry Age Normal Actuarial Cost Method referred to as "Fund-to-Decrement" has been used. This is a method under which the actuarial present value of each projected benefit of each participant included in the actuarial valuation is allocated on a level percentage of pay basis over the time period between entry age and assumed decrement age. That portion of the actuarial present value allocated to a valuation year is called the normal cost. That portion of the actuarial present value not provided for at a valuation date by the future normal costs is called the actuarial liability.

The amortization period is determined as an open (rolling) period. For this calculation, total payroll is assumed to grow at 4.00% per annum.

The employer accrued liability was determined for each separate police and firefighter's fund as of April 1, 1966. Each employer with an existing liability is presently making payments at the rate of 5% of the original liability (adjusted for any excess payments) pursuant to the schedule set forth in Section 742.30 of the Ohio Revised Code.



Table 7  
(Continued)

**I. Valuation Assets:**

Valuation assets equal the net cost (book) value of all Fund assets, except common and preferred stocks are included in valuation assets with a value equal to that developed under the 4-Year Market Adjustment Method, with an initial value equal to market value. Under this method realized and unrealized gains on stocks are recognized in the assets over a 4-year period: valuation assets equal market value less 75% of the previous year's realized and unrealized gains, 50% of the second previous year's realized and unrealized gains, and 25% of the third previous year's realized and unrealized gains. The market adjusted stock value is held to within a 15% corridor about the market value.

The balance in the Health Care Stabilization Fund is excluded from total assets to arrive at valuation assets for pension and disability benefits. Contributions due to be refunded to terminated members are also excluded from valuation assets.

Future payments on the employer accrued liability (local funds receivable) are discounted at the valuation rate to determine the present value as of the valuation date. This value is added to valuation assets.

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